

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 /031 W

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R 131225Z OCT 74

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 9949

C O N F I D E N T I A L KABUL 6536

EXDIS

E.O. 11652: XGDS-1

TAGS: PFOR, OVIP, AF

SUBJ: SECRETARY'S VISIT: US GOALS/AFGHAN GOALS/ TALKING POINTS

REF: STATE 212167

1. DURING SECRETARY'S VISIT TO KABUL BELIEVE FOLLOWING US GOALS
CAN BE ADVANCED:

A. FURTHER DEMONSTRATION OF OUR ACCEPTANCE PRESIDENT DAOUD
AS AFGHANISTAN'S LEADER AND OF OUR HOPE FOR CONTINUED AFGHAN SOCIAL
AND ECONOMIC DEVELOPMENT UNDER HIS LEADERSHIP. HE WILL SET STORE
BY OUR DEMONSTRATIONS THAT HE IS AN ACCEPTABLE LEADER WITH WHOM
WE CAN DEAL.

B. DEMONSTRATION TO AFGHAN LEADERS THAT WE UNDERSTAND AND
APPRECIATE REASONS FOR THEIR NON-ALIGNED STATUS. IN AFGHAN
CONTEXT, "NON-ALIGNMENT" ESSENTIALLY SIGNIFIES CONTINUING TO COUNT
ON SOME VISIBLE MEANS TO OFFSET SOVIET PREPONDERANCE IN NATIONAL
AFFAIRS DERIVING BOTH FROM PROXIMITY AND IMMENSITY OF USSR AND
USSR'S ROLE AS SOLE ARMS SUPPLIER. THIS OFFSETTING IN TURN
GUARANTEES TO AFGHANISTAN THE SUBSTANTIAL FREEDOM OF MANEUVER
IT ENJOYS IN INTERNATIONAL DEALINGS.

C. DEMONSTRATION OF OUR WILLINGNESS TO CONTINUE COOPERATING
WITH AFGHANISTAN IN ITS DEVELOPMENT, REACHING AGREEMENT WITH
DAOUD ON AREAS FOR US ASSISTANCE. IN THIS CONNECTION, BELIEVE
IT ESSENTIAL THAT ASSURANCES AND UNDERTAKINGS BE GIVEN ALONG
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LINES OUTLINED KABUL 6416.

D. ENCOURAGEMENT OF AFGAN LEADERS TO PLAY A CONSTRUCTIVE
ROLE IN REGIONAL AFFAIRS.

2. EMBASSY BELIEVES AFGHANS WILL SEEK A FOLLOWING FROM SECRETARY'S
VISIT:

A. PROOF TO WORLD IN GENERAL AND NEIGHBORS IN PARTICULAR
THAT US VALUES AFGHAN FRIENDSHIP AND THAT GOA'S VIEWS ARE HEARD
IN COURSE OF AMERICAN POLICY FORMULATION. MERE PRESENCE OF
SECRETARY MIDST SIGNALS OF CORDIALITY AND TRUST IS SUFFICIENT TO
ACCOMPLISH THIS.

B. ASSURANCES THAT US WILL CONTINUE ITS DEVELOPMENT ASSISTANCE.
DEMONSTRATION OF THIS WILLINGNESS WILL ALLOW AFGHANS TO COUNT ON
REAL DEVELOPMENTAL INCREMENTS NECESSARY TO NATION'S PROGRESS. BUT,
JUST AS IMPORTANT, WELL PUBLICIZED US WILLINGNESS TO HELP IS A
WEIGHTY COUNTER IN AFGHAN PURSUIT OF NON-ALIGNMENT AND FLEXIBILITY
IN A WORLD SHADOWED BY AN OVERWHELMING NEIGHBOR.

C. UNDERSTANDING OF AFGHANISTAN'S REGIONAL PREOCCUPATIONS,
ALTHOUGH GOA PROBABLY DOES NOT REALISTICALLY EXPECT US SUPPORT
FOR AFGHANISTAN'S REGIONAL PURSUITS. IN EFFECT THESE RELATE
ENTIRELY TO GOA'S INSISTENCE THAT PUSHTUN AND BALUCHI AREAS OF
PAKISTAN BE GRANTED OPPORTUNITY TO "DECIDE THEIR PROPER FATE".
(NOTE: KABUL 6445 DESCRIBES LINKAGE BETWEEN PUSHTUNISTAN AND
BALUCHISTAN ISSUES.) AFGHANS HAVE HUNTED THIS TERRITORY FOR
MANY YEARS, INCLUDING EVEN PERIODS BEFORE INDO-PAK INDEPENDENCE,
BUT IT IS PRESIDENT DAOUD HIMSELF WHO PERSONIFIES AFGHAN ZEST
IN THIS ISSUE. HIS FIRST PRONOUNCEMENTS AFTER PROCLAIMING THE
REPUBLIC REVIVED THE DISPUTE, AND HISTORIC CLAIMS HAVE BEEN
CRIMSONED SINCE JULY BY ACCUSATIONS OF PAK MISDEEDS IN
PUTTING DOWN DISSIDENCE IN BALUCHISTAN.

3. FOLLOWING TALKING POINTS/TACTICS FOR SECRETARY DERIVE FROM ABOVE:

A. TAKE PRESIDENT DAOUD INTO CONFIDENCE ON FINDINGS DURING
SOUTH ASIA TRIP, PLUS OTHER CONCERNS SUCH AS ENERGY, DETENTE,
FOOD-POPULATION, ARAB-ISRAEL PROBLEMS.

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B. IMPLICIT IN ANY DISCUSSION OF SIMLA PROCESS SHOULD BE
THAT PUSHTUN/ BALUCH PROBLEMS BETWEEN PAKISTAN AND AFGHANISTAN MIGHT
BE RESOLVED OR CLARIFIED BY DIALOGUE BETWEEN THE TWO NATIONS, WITH
HOPEFULLY A COOLING OF PUBLIC RHETORIC.

C. CONGRATULATE DAOUD AND OTHER GOA LEADERS IN DEEPENING
RELATIONS WITH IRAN.

D. UNDERLINE FACT US HAS CONTINUED AID PROGRAM AT EARLIER
LEVELS DURING RECENT YEARS WHEN CONGRESS AND PUBLIC HAVE URGED
WORLDWIDE REDUCTION. SPECIFY TERMS OF FUTURE ASSISTANCE
RECOMMENDATIONS FOR WHICH ARE CONTAINED KABUL 6416.
ELIOT

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, MINISTERIAL VISITS, POLITICAL LEADERS, INTERGOVERNMENTAL COOPERATION, FOREIGN ASSISTANCE
Control Number: n/a
Copy: SINGLE
Draft Date: 13 OCT 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974KABUL06536
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D740292-0063
From: KABUL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741048/aaaabpdo.tel
Line Count: 120
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: STATE 212167
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 13 AUG 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Aug-2002 by boyleja>; APPROVED <13 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECRETARY'S VISIT: US GOALS/AFGHAN GOALS/ TALKING POINTS
TAGS: PFOR, OVIP, AF, (KISSINGER, HENRY A)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005